1	ORDINANCE O-2023-			
2	A BILL FOR AN ORDINANCE REPEALING AND REENACTING CHAPTER 15.02.110 O			
3	THE LONGMONT MUNICIPAL CODE ON PUBLIC AND COMMON/PRIVATE			
4	IMPROVEMENT REVIEW, CONSTRUCTION AND ACCEPTANCE			
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6	THE COUNCIL OF THE CITY OF LONGMONT, COLORADO, ORDAINS:			
7	Section 1			
8	Chapter 15.02.110 of the Longmont Municipal Code is hereby repealed and reenacted to			
9	read as follows:			
10	A. Applicability and conditions for approval.			
11	1. Public improvements required.			
12	a. All developments that require construction of public improvements,			
13	reimbursement for public improvements, or financial participation in existing			
14	public improvements shall comply with the requirements of this section.			
15	b. Conditions of approval. When a development application includes public			
16	improvements, financial reimbursement, or financial participation, development			
17	approval shall be conditioned on execution of the applicable public improvement			
18	agreement, payment of financial securities, payment of participation costs, and all			
19	other fees as outlined in the agreement, satisfaction of water deficits under chapter			
20	14.05, and approval of the public improvement plans.			
21	c. Exception. A public improvement agreement may not be required when			
22	the city manager or designee determines that the public improvements are minor,			
23	and financial reimbursements or financial participation are not required.			

DRC scope of authority. The DRC shall review and approve all plans and
 related reports for public improvements, including quantity and cost estimates for
 those improvements.

4 B. Approval of public improvements plans as one package; phasing.

Public improvement plans for the entire subdivision plat, PUD overall
 development plan, limited use, conditional use, or site plan shall be submitted,
 approved, and financially secured as required below; however, construction
 acceptance, financial security, and building permit eligibility may be approved or
 released according to an approved phasing plan.

2. Any subdivision plat, PUD overall development plan, limited use,
conditional use, or site plan requiring public improvements may be divided into
public improvement phases provided:

a. Such phasing is approved by the DRC and is consistent with any
preliminary subdivision plat, PUD overall development plan, limited use,
conditional use, or site plan approvals, and consistent with any executed
agreements pertaining to the subject property;

b. The phasing plan supports a logical sequence of development such that each phase can function independently or sequentially with a prior phase, and the phasing plan is consistent with the proposed phasing on the subdivision plat, PUD overall development plan, limited use, conditional use, or site plan; and

c. A phase shall not consist primarily of greenway and/or arterial street rightof-way improvements, unless the city manager or designee determines that it is in
the best interest of the city to create such a phase.

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- 3. Amendments to a public improvement agreement.

a. Amendments to an approved public improvement agreement shall be at
the discretion of the DRC. Amendments shall be limited to phasing adjustments,
security adjustments, and building permit eligibility.

- 5 C. Submittal requirements for public improvements. Final reports and plans 6 for all public improvements shall be submitted to the DRC for review. See 7 administrative manual and city standards for submittal requirements.
- 8 D. Preparation of the public improvement agreement.
- 9 1. Contents of submittal.

a. The public improvement agreement shall include all commitments and
 responsibilities of the city and the applicant with respect to public improvement
 design, installation, acceptance, and cost participation, payments, and fees.

- b. The DRC shall prepare the public improvement agreement and thenpresent it to the applicant.
- c. The applicant shall submit the signed and acknowledged public
 improvement agreement, along with any payment for consideration and execution
 by the city as outlined in D.2. below.
- 18 2. Final review and approval.
- a. The director and city manager or designee shall review the agreement for
 conformance to this development code and other city standards, and if in
 conformance, forward the agreement to the mayor for execution.
- b. If the agreement is rejected by the director or city manager or designee, it
 shall be returned to the DRC for further consideration and negotiation with the

applicant. If no settlement is reached with the applicant within 90 days of the
director or city manager or designee's original rejection, the applicant may appeal
the decision to the city council; otherwise, the development application, including
the final public improvement reports and plans, shall be deemed automatically
withdrawn.

6 3. Eligibility for recording. The mayor shall execute the public improvement 7 agreement only after all securities, costs, and fees included in the agreement, and 8 all water deficits have been satisfied. After execution of the agreement, the review 9 process is complete, and the appropriate documents shall be eligible for signature 10 and recording.

E. City fees. The city shall collect city engineering, inspection, and recording fees that are required to ensure the development is constructed in accordance with the approved plans and meets the minimum city standards prior to public improvement agreement recordation. The fees shall recover the reasonable actual costs associated with the approval, construction, and inspection of the development and shall include the following amounts, as determined by the city manager or designee:

18 1. The costs of engineering fees for the work to be performed;

19 2. The cost of city inspection fees calculated based on the proposed
20 improvements for water, sewer, streets, and storm drainage facilities; and

3. The cost of obtaining, managing, and recording all record drawings and
additional documents, such as off-site easements and right-of-way dedications.

23 F. Financial securities.

1 1. General. The city requires adequate financial securities, in an approved 2 form and manner, such that the public improvements, common areas, and on-site 3 private improvements, including, but not limited to, landscaping, irrigation, and 4 paved parking and amenities, shown in the public improvement plan, final 5 development plan, subdivision plat limited use, conditional use, or site plan shall 6 be installed and fully developed.

Form; generally. The subdivider or applicant shall furnish financial
security in any of the following acceptable forms (performance bonds will not be
accepted):

10 a. Cash deposit with the city;

b. Irrevocable letter of credit from a banking institution with language
stipulating that a draw may occur via fax or email, that said letter of credit shall
have an automatic renewal clause, and must be in a form acceptable to the city
attorney; or

15 c. Any other financial security determined to be acceptable by the city16 attorney.

Financial security amounts and timing. Financial security amounts for
public improvements are based on construction costs and shall be adjusted
annually according to a standard engineering cost index at the time of public
improvement agreement drafting. The financial security amounts are set
administratively and are calculated as follows:

a. Single family detached subdivisions, single family attached subdivisions and
townhome – amount assessed per acre of land included in the subdivision plat,

final development plan, limited use, conditional use, site plan, or approved
 development phase. The financial security shall be submitted to the city at time of
 construction acceptance.

b. All Other Residential development – amount assessed per dwelling unit
included in the subdivision plat, final development plan, limited use, conditional
use, site plan, or approved development phase. The financial security shall be
submitted to the City prior to the release of a building permit.

c. Mixed-use development – development containing both residential and
nonresidential development in the same structure – amount assessed per acre of
land included in the subdivision plat, final development plan, limited use,
conditional use, site plan, or approved development phase. The financial security
shall be submitted to the City prior to the release of a building permit.

d. Non-residential development – development without residential units
(except for care takers units) – amount assessed per acre of land included in the
subdivision plat, final development plan, limited use, conditional use, site plan,
or approved development phase. The financial security shall be submitted to the
City prior to the release of a building permit.

18 e. City projects – City projects funded through the budget are exempt from
19 providing financial securities.

f. Public Private Partnerships – The City Council, through the approval of a
public private partnership or development agreement, may waive or reduce
securities according to analysis of the criteria listed in section 15.02.090(A)(2)(b).
If financial securities are required, they shall be submitted at the earliest of

construction acceptance or building permit based on development type above in 3a, 3b, and 3c.

g. Affordable Housing Projects – A project that provides on-site affordable
housing equal to or greater than 12% of its units for affordable housing and that
qualifies for fee reductions under the affordable housing program will reduce the
amount of financial securities required by an amount equal to the percentage of
fee reductions. The financial securities shall be submitted at the earliest of
construction acceptance or building permit issuance based on development type
outlined above in 3a, 3b, and 3c.

4. Revised Financial Securities. Whenever financial securities are renewed or
when installation of the public improvements is delayed, or if external factors
have caused recent price changes (i.e., inflation) the city may require that the
security be updated based on a standard engineering cost index to reflect increases
in construction costs over time.

15 5. System wide improvements. The city at its reasonable discretion may
16 require additional financial security beyond that required in subsection 3 above, in
17 the amount of one hundred percent of the materials and labor for improvements
18 that constitute an integral component of the existing system, including, but not
19 limited to:

- 20 a. Arterial streets;
- b. Bridges;

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22 c. Primary greenway landscaping, irrigation, and concrete trail;

23 d. Railroad or river crossings;

1	e. Storm drainage facilities that are an extension of the city system, or which			
2	provide system-wide benefits to the city;			
3	f. Subsurface electric and communications infrastructure;			
4	g. Traffic signals and devices;			
5	h. Water and sanitary sewer lines that provide system-wide benefits to the			
6	city;			
7	i. Upgrading of existing public and private improvements necessary for the			
8	development to meet city standards, as determined by the city manager or			
9	designee.			
10	Such additional financial securities will be collected prior to recording of the			
11	public improvement agreement.			
12	6. Financial security amounts for common and private on-site improvements.			
13	Financial security amounts for common and private on-site improvements, which			
14	will not be maintained by the city, are required as follows:			
15	a. For single-family detached residential developments, securities will be			
16	collected at time of construction acceptance based on the following conditions:			
17	i. One hundred percent of the cost of materials and labor, plus inspection			
18	fees, will be due if all improvements are not installed prior to construction			
19	acceptance.			
20	ii. Ten percent of the cost of materials and labor for all improvements, plus			
21	inspection fees, will be due if all improvements are installed prior to construction			
22	acceptance.			

b. For all other development, the city shall collect one hundred percent of the
costs of materials and labor, plus inspection fees, for all improvements that are
not installed, prior to the issuance of a temporary certificate of occupancy or a
final certificate of occupancy.

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7. Submittal of financial security.

a. Public improvements. All financial security, reimbursement, and
participation costs required by section 15.02.110.E and F of this code shall be
submitted to the city manager or designee and as required below.

b. Common or private improvements. All financial security, reimbursements,
and participation costs required by section 15.02.110.F.6 of this code shall be
submitted to the director prior to construction acceptance for single-family
detached developments, and prior to certificate of occupancy for all other
developments.

14 G. Improvement installations and cost participation.

Intent. To the maximum extent practicable, costs of water and sewer lines,
 storm drainage facilities, streets, and electric installations should be allocated
 based on the direct benefits that accrue to the developed area.

Cost allocations for oversize installations. The city shall participate in the
 cost of oversizing installations that benefit the newly developed area, as well as
 adjacent properties and the community in the circumstances described below:

a. Water and sewer lines.

i. Applicants shall install, at their cost, new water, and sanitary sewer lines
of at least the minimum nominal inside diameter specified below and all larger

1 lines required to serve their own developments or pay a pro rata share of the cost

2 of any existing lines.

3 ii. The minimum line requirements are:

Type of Line	Minimum Inside Diameter
Water	8.0 inches
Sanitary sewer	12.0 inches

5 iii. The city shall participate in the cost of oversizing when it determines that 6 a line larger than the minimum and larger than required for the development is 7 needed to serve adjacent properties.

8 iv. The amount of city participation is based on the certified actual, 9 reasonable construction costs of the oversize line installed, less the city estimate 10 based on local industry guidelines of the cost of the minimum specified line or 11 any larger line needed to serve the development. City participation is subject to 12 available funding and appropriations.

13 v. The city may recover some or all of its costs from other benefiting
14 developers.

15 b. Storm drainage facilities.

i. Applicants, at their sole cost, shall install storm drainage facilities at least
 adequate to accept historic flows onto the land and to discharge flows from the
 land at historic quantities, rates, and locations, or they must have binding
 agreements in place for discharge at other quantities, rates, or locations.

ii. The city shall participate in the cost of additional improvements that the
 city determines are required to benefit adjacent territories and the community
 generally, and may recover some or all of its costs from other benefited
 developers.

5 iii. The amount of city participation is based on the certified actual, 6 reasonable construction costs, less the city estimate based on local industry 7 guidelines of the cost of the improvements needed to serve the development. City 8 participation is subject to available funding and appropriations.

9 c. Availability of funds. If city funding is not available to participate in 10 oversizing at time of construction, the applicant shall install or construct the 11 properly-sized facility, as determined by the city, and may be reimbursed by the 12 city as funding, including third-party developer participation, becomes available. 13 Any third-party participation shall be addressed separately as third-party 14 developments are approved. Details for reimbursements will be included in the 15 public improvement agreement for the development.

16 3. Arterial streets.

a. The applicant shall install, at their cost, all improvements to arterial rightsof-way required to serve the development.

b. The applicant shall be responsible for the cost of one-half of a collector
street, as determined by the city manager or designee, for each portion of the
development fronting on the arterial street.

c. The applicant shall be responsible for the cost of turn lanes, arterial paths,
and required landscaping.

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d. See chapter 14.38, regarding transportation impact fees for arterial streets.

4. Electric facilities.

a. Longmont power and communications (LPC) shall complete the design,
material list, and construction specifications for the electric utility system.

b. Applicants are required to pay the costs for all electric work within their
developments based on the LPC engineering design and cost estimates calculated
according to the existing electric utility rates, rules, and regulations.

c. Except as permitted by the public improvement agreement, LPC shall install the electric system. Subject to the public improvement agreement, the applicant may elect to install the subsurface infrastructure associated with the LPC design, including excavation, backfill, compaction, conduit, cable-inconduit, embedded bases for transformers and junction cabinets, service junction boxes, street light poles or bases, and any other facilities included as subsurface infrastructure in the public improvement agreement.

i. The applicant is required to install the subsurface infrastructure according
to LPC construction drawings and city standards; and

17 ii. LPC will make the final connections to the utility system necessary to18 provide electric service.

5. Other required installations. The applicant shall be responsible to pay for or construct all site-specific public improvements which the city manager or designee determines to be necessary as a result of the development. Such improvements may include, but are not limited to, on-site collector and local street construction, acceleration and deceleration lanes, traffic control signage and signals, arterial lighting, drainage facilities, landscaping and sidewalks, and
 greenways.

H. Cost participation in existing improvements. Financial participation by a
proposed development in existing public improvements constructed by the city or
third parties in and adjacent to the subject site shall be based on the following
factors:

7 1. Whether the proposed development will utilize and be directly benefited8 by the existing facility;

9 2. The proportion of land that is the subject of the development application
10 proximate to the public improvement, even if individual blocks, phases, or filings
11 to be developed first are not contiguous to the public improvement;

- 12 3. The cost of construction, adjusted by a reasonable construction cost
 13 inflation factor;
- 4. Participation costs shall not generally be required in conjunction with
 building permits, unless otherwise specified in a previously executed agreement;
 and

17 5. Whether other agreements, including agreements between third-parties,
18 clearly demonstrate that cost participation is unnecessary, or all relevant third
19 parties to whom cost participation would be owed confirm in writing that cost
20 participation is unnecessary.

Participation in existing improvements shall include, but is not limited to, arterial
 street participation, traffic signals, utilities, third-party reimbursements, and

greenways. Cost participation for existing improvements shall be paid prior to
 recordation of the public improvement agreement.

- 3 I. Common or private improvements. The applicant shall have all 4 landscaping and other improvements completed in acceptable condition prior to 5 the earliest of the following events:
- Issuance of a certificate of occupancy within each development phase,
 except for single-family detached residential subdivisions;
- 8 2. The city's final acceptance of public improvements for each development
 9 phase; or
- 10 3. Transfer of common areas to a property owners' association for11 maintenance.
- 12 J. Pre-construction conference required.
- 13 1. A pre-construction conference with city staff, the applicant, and the 14 applicant's contractor is required prior to the commencement of construction of 15 any public improvements. The applicant shall schedule the conference through the 16 DRC. The purpose of this meeting is to review:
- 17 a. The approved public improvement plans;
- 18 b. City standards and specifications with respect to public improvements;
- 19 c. City permits needed for construction; and
- 20 d. The construction inspection process and what is required for construction
 21 acceptance.
- 22 2. When required landscaping, including right-of-way or primary greenway23 landscaping, is installed after other public improvements, the applicant may

schedule subsequent pre-construction conferences with the city to discuss the
 plans, permits, and inspection schedule for the landscaping improvements.
 K. Construction acceptance.
 Public improvements shall be constructed in strict compliance with the

5 approved plans and current city standards.

6 2. The applicant shall request construction acceptance from the city after
7 installing the improvements for the development or any phase.

8 3. Section 15.07.070 requires property or homeowners' associations for some 9 developments. For these developments, the applicant must submit proof that the 10 property encompassed by the development has been annexed into the property or homeowners' association before construction acceptance may be granted for 11 12 public improvements within the development. If the applicant is seeking 13 construction acceptance for public improvements on only a filing or phase of a 14 development, the annexation need extend only to property within that filing or 15 phase.

4. The city manager or designee shall issue a letter of construction
acceptance for the development or applicable phase if it finds the improvements
comply with the public improvement agreement and city standards.

19 5. The applicant shall warrant and be responsible for maintenance and repair
20 of all public improvements that receive construction acceptance for a minimum of
21 one year or until final city acceptance of all public improvements, whichever is
22 later.

L. Eligibility for building permits. The city shall not issue building permits until applicable land use approvals are issued, financial securities are in place as outlined in the public improvement agreement, and construction acceptance has been issued for all public improvements within the development or applicable phase.

6 M. Eligibility for early building permits. The city shall not issue early (prior 7 to construction acceptance) building permits unless the request meets the 8 following exceptions:

9 1. Excluding single family detached residential developments, all other 10 developments may request early release of buildings permits subject to the 11 following requirements and only if approved on a case-by-case basis by the 12 director, fire marshal, and city manager or designee:

13 a. The timing of construction of the public improvements and buildings;

b. Fire safety and emergency access, and the type of construction;

c. Any other factors, related to the health, safety, and welfare of the city; and
d. Submission of all required securities for the development or development
phase in which the permit is located.

Model homes and sales trailers are allowed subject to approval of a
temporary use permit under section 15.02.080.C, completion of improvements
required in the temporary use permit, and submission of all required securities for
the development or development phase in which the permit is located.

22 N. Temporary certificate of occupancy.

1 1. The chief building official may issue a temporary certificate of occupancy 2 for a development, or portion thereof, only when all improvements determined 3 necessary by the city for the health, safety, and welfare of the residents, 4 employees, and customers of the development or applicable phase have been 5 completed.

6 2. The city may, as a condition for issuing a temporary certificate of 7 occupancy, require the applicant to provide additional financial securities in the 8 amount of 150 percent of the original security amount to ensure construction of 9 the public improvements that have not been completed. The city manager or 10 designee shall consider any risk to the health, safety, and welfare of the public 11 when determining whether to require the additional securities.

12 O. Final acceptance of public improvements.

The city manager or designee shall determine whether to grant final
 acceptance of the public improvements based upon a determination of compliance
 with city standards.

16 2. The city shall inspect the public improvements at the end of the warranty
17 period, and the developer shall bring any construction not meeting city standards
18 into compliance within a reasonable time identified by the city.

If identified deficiencies are not corrected and accepted within 120 days of
the end of the warranty period or city inspection, the city may withhold further
building permits or certificates of occupancy for the development or applicable
phase. The city may at any time draw on the financial securities to correct the
deficiencies.

4. The applicant shall have all public and private landscaping and other
 required improvements completed in acceptable condition, as determined by the
 city manager or designee, prior to final acceptance of public improvements.

The applicant shall provide the city with record drawings that include
designer and contractor certification statements of common areas, pocket parks,
and other community facilities. The applicant shall provide a copy of the record
drawings to the property owners' association prior to final acceptance.

6. Upon issuance of final acceptance, any remaining financial security shall be released to the applicant, and the city shall thereafter maintain the improvements, except those landscaping improvements to be maintained by the adjacent property owner or a property owners' association, as noted on the public improvement plans. Notice of final acceptance and all releases shall be recorded at the county clerk and recorder's office.

14 7. If final acceptance is not granted, all future maintenance and repair shall
15 remain the responsibility of the applicant until the city grants final acceptance of
16 the improvements.

P. Maintenance repair/replacement securities. To ensure the proper functioning and structural integrity of any public improvement or private on-site improvement (including common areas and pocket parks), the city may require the applicant to furnish a maintenance security in a form acceptable to the city and in an amount of up to 20 percent of the costs of construction or installation. The security shall be required at the time of the final acceptance of public

- improvements or at the issuance of a certificate of occupancy and shall remain in
 place for the following periods, or until released by the city:
- 3 1. Streets, sidewalks, pavement, and related facilities: a minimum of one
 4 year from the date of final acceptance;
- 5 2. Utilities, street lighting systems, and related facilities: a minimum of one 6 year from the date of final acceptance;
- 3. Landscaping and buffers, including common areas and pocket parks: a
 minimum of one year from the date of final acceptance.
- 9 Q. Release of securities for public improvements.

10 1. Financial securities. Financial security as required in Section F above shall 11 be retained by the city until the public improvements have been certified as 12 complete, the applicable warranty period has been satisfied, and the city has 13 accepted the improvements for maintenance as demonstrated by the issuance of 14 final acceptance as outlined in section O above.

a. Upon final acceptance by the city, the remaining financial security shall be
released, except as provided elsewhere in this section.

b. Final acceptance approval shall be recorded. The city shall record a notice
of the city's final acceptance of the public improvements in the county clerk and
recorder's office.

R. Release of securities for common and private improvements. The applicant shall provide record drawings, including designer and contractor certification statements, and a written notice to the city requesting an inspection when common and private improvements have been completed. When the city

determines that the improvements fully comply with the approved construction
 plans, plat, or site plan, the full amount of financial security shall be released, less
 the city's costs of administration and inspections.

4 S. Failure to Perform. If a party subject to a public improvement agreement 5 fails to timely perform or complete improvements required under the public 6 improvement agreement or approved public, common, and private improvement 7 plans, or other city standards, the city shall send written notice outlining those 8 deficiencies via certified mail to the Project Manager and any person listed for 9 service of notice on the applicable agreement or plan. This initial notice shall 10 provide at least 30 days for the party to come into compliance, or another reasonable time period as determined by the city according to the needs of the 11 12 particular project. Failure to come into compliance with the initial notice shall 13 constitute a violation of the Land Development Code as provided by Chapter 14 15.09 and the owner shall be subject the provisions of that section.

15 T. Forfeiture of security.

16 1. If an applicant fails to properly install all required public improvements or 17 private or common on-site improvements within the relevant timeframes, and fails 18 to come into compliance after the notice provided in section S, the city may draw 19 on the security and use the funds to complete the required improvements or render 20 the development safe.

2. After completing the required improvements, the city shall provide a
complete accounting of the reasonable actual expenditures to the property owner
and, as applicable, refund all unused security deposited (and accrued interest, if

applicable), to the applicant. If the costs to complete the required improvements
 are greater than the amount of the security, the city may assess the additional
 costs to the affected property owner or responsible association, which assessment
 shall constitute a lien upon the property and shall be collected by assessment by
 Boulder or Weld County in the manner of tax assessments.

In addition to forfeiture of security, the city shall be authorized to use
those remedies and enforcement powers stated in chapter 15.09 if an applicant
fails to install required public improvements, amenities, or private on-site
improvements.

10 Section 2

The adoption of this ordinance shall not, in any manner affect prosecution for violations of ordinances committed before the effective date of this ordinance. This ordinance shall not waive any security, license, fee or penalty due and unpaid under pre-existing ordinances on its effective date. This ordinance shall not affect any pre-existing ordinances on the collection of any security, license, fee or penalty, or the penal provisions applicable to any violation thereof. This ordinance shall not affect the validity of any bond or cash deposit required under any ordinance. All rights and obligations under such security shall continue in full force and effect.

18 Section 3

19 To the extent only that they conflict with this ordinance, the Council repeals any 20 conflicting ordinances or parts of ordinances. The provisions of this ordinance are severable, and 21 invalidity of any part shall not affect the validity or effectiveness of the rest of this ordinance.

22 Introduced this _____ day of _____, 2023.

23 Passed and adopted this _____ day of _____, 2023.

	MAYOR
ATTEST:	
CITY CLERK	
NOTICE: THE COUNCIL WILL HOLD A PUB	LIC HEADING ON THIS ODDINANCE AT
7:00 P.M. ON THE DAY OF	
LONGMONT CITY COUNCIL MEETING.	, 2025, A1 1111
APPROVED AS TO FORM:	
ASSISTANT CITY ATTORNEY	DATE
PROOFREAD	DATE
APPROVED AS TO FORM AND SUBSTANCE:	
ATTROVED AS TO FORM AND SUBSTANCE.	
ORIGINATING DEPARTMENT	DATE
CA File: 22-001909	